

Annual Joint Programme Progress Report

Country/Global	Panama
Title:	UN COLLABORATIVE PROGRAM ON REDUCING EMISSIONS FROM DEFORESTATION AND FOREST DEGRADATION IN DEVELOPING COUNTRIES JOINT PROGRAM DOCUMENT (UN REDD Panama Programme)
Reporting Period	January – December 2010
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I. PURPOSE

The UN-REDD program in Panama will develop capacities to enable the country to be ready to implement activities that reduce emissions from deforestation and forest degradation by end of 2013. The National Coordination Entity of Indigenous Peoples of Panama (COONAPIP), in consultation with the authorities of indigenous peoples, has played an important role in the formulation of this joint program.

The **Objective** of the UN-REDD Panama Program is to “*Assist the Government of Panama in developing an effective REDD regime*”. This will contribute toward the broader **Goal** of ensuring that “*by the end of 2012 Panama will be REDD-ready and will have the capacity to reduce emissions from deforestation and forest degradation nationally*”.

Outcomes:

Outcome 1: Institutional capacity established for the efficient coordination and execution of a REDD program in Panama. This outcome is expected to contribute to capacity building at the national level in order to develop and implement the necessary measures and steps to establish a national REDD program capable of: i) generating and monitoring measurable and sustainable reductions in the deforestation and forest degradation rates; ii) being able to access the carbon markets, provided these markets are developed; and iii) receiving payment from the market or other funds established for this purpose based on performance and distributing said payments to the provinces and districts in a transparent and equitable manner. This outcome will take into account a series of elements within the UN-REDD program through the following outputs:

- 1.1. The legal framework for formulating a National REDD Strategy validated
- 1.2. Operational framework established for the implementation of the REDD strategy

- 1.3. Sectorial, institutional, municipal, and individual capacities strengthened
- 1.4. A transparent payment and benefit distribution system validated and operational

Outcome 2: Technical capacity to monitor, measure, report, and verify the reduction of emissions from deforestation and forest degradation. This outcome aims to build the technical capacity to face the challenge of how to estimate and adequately monitor (i) changes in the forest cover, (ii) carbon stocks and greenhouse gas emissions, (iii) incremental changes due to sustainable forest management, (iv) reduction in emissions from deforestation, and (v) reduction in emissions from forest degradation. This outcome will address three key elements: establishing an inventory and monitoring system, developing a national reference scenario, and establishing a system for carbon accounting and for generating information on carbon emissions. This will be ensured through the following outputs:

- 2.1. National inventory and monitoring system for forests and carbon
- 2.2. A reference emissions scenario
- 2.3. System for carbon accounting and generating emissions information

The Programme relates to the United Nations Development Assistance Framework (UNDAF) 2007 – 2011 OUTCOME 8: Environmental Sustainability (biodiversity conservation, forest management, climate change mitigation, disaster risk management) is strengthened with the support of policy frameworks, national strategies and local actions.

Implementing Partners: ANAM (National Authority of the Environment). UN Agencies: UNEP, FAO, UNDP. In addition, the UNREDD programme will be implemented in close collaboration with COONAPIP (Coordinadora Nacional de Pueblos Indígenas), GTZ, IUCN, and other partners such as the FCPF (the government of Panama have asked to UNDP to act as a multiple delivery partner of the FCPF in Panama), and the Packard Foundation.

II. RESOURCES

Period covered: 2011- 2013

	Donor	Total
Result 1: Institutional capacity established for the efficient coordination and execution of a REDD programme in Panama		
1.1. Validated legal framework for the implementation of REDD+ Strategy	MDTF	405,000
1.2. Operational framework for the implementation of REDD+ Strategy	MDTF	926,000

1.3 Sectors, institutional, municipal and individual capacities strengthened	MDTF	1,077,000
1.4 Payment system and benefit-sharing mechanism validated and operational	MDTF	278,000
Result 2: Technical capacity to monitor, measure, report and verify emissions reductions from avoided deforestation, forest degradation and forest conservation and management.		
2.1. National system for monitoring forests and carbon	MDTF	1,914,000
2.2. A base line emission scenario	MDTF	300,000
2.3.A Carbon and emission accounting system	MDTF	400,000
Grand total (USD)		5,300,000

Other partners contributing to REDD+ efforts in the country:

Contributor	Amount in US\$	Title and description of programme/activities
FCPF (Subject to final endorsement by the government. Pending to determine if UN agencies will act as multiple delivery partner of the FCPF)	3,600,000	Tbd
GTZ: Regional initiative running until 2014. Specific allocation for Panama is being discussed.	tbd	Tbd

III. RESULTS

During 2010, delays in the designation of a REDD+ focal point in the National Environmental Authority had a significant impact on progress towards addressing key issues raised by the third policy board and the UN-REDD Secretariat review.

However, comments on the final draft raised by the UN-REDD Secretariat Review were addressed, and a final document was signed with the government institutions (ANAM and Ministry of Finance) in October 2010.

Having an official document formally agreed by ANAM led to the definition of the 2011 annual work plan, including planning/operational details for the project's inception phase. A thorough planning exercise for 2011 was carried out in November and December and key activities were identified.

A preliminary study on causes on deforestation was carried out as well as a preliminary plan to strengthen COONAPIP. Both were funded with GTZ resources and the latter is been executed by IUCN.

Efforts to combine the NJP and R-PP of the FCPF/World Bank into a single document were initiated but had to be suspended, subject to a definition on the multiple delivery partner alternative.

By the end of December 2010, the General Administrator of ANAM was removed from his post, as well as the REDD+ designated focal point. Actions are being taken in January 2011 to rapidly present the UN-REDD initiative to the recently appointed General Administrator. This meeting will represent the start of the inception phase which will be implemented following UNREDD guidance.

IV. FUTURE WORK PLAN

Annual work plan for 2011

UN Organization – specific annual targets	UN Organization	Implementing Partner	Source of funds	Budget Description	Amount (US\$)
<i>Institutional capacity established for the efficient coordination and execution of a REDD program in Panama</i>	FAO	ANAM	MDTF		0
	UNDP	ANAM	MDTF	(see table below)	906,290
	UNEP	ANAM	MDTF	(see table below)	225,770
<i>Technical capacity to monitor, measure, report, and verify the reduction of emissions from deforestation and forest degradation.</i>	FAO	ANAM	MDTF		845,300
	UNDP	ANAM	MDTF	(see table below)	0
	UNEP	ANAM	MDTF	(see table below)	192,600
Total Budget 2011					2,169,960

Harmonized budget category breakdown 2011

Category	Indicative Item description	Amount (USD)
1. Supplies, commodities, equipment and transport	Equipment, materials & goods, communications & audiovisual equip., IT equip., transportation, furniture	272,000
2. Personnel (staff, consultants and travel)	International consultants, local consultants, institutional consultancy	911,500

	contracts, travel, contractual services - individuals, temporary assistance, overtime costs, admin support personnel, staff training development	
3. Training of counterparts	Training of government, training of NGO staff, training of CSOs, CBOs, in-service training, workshops, conferences, field site visits	302,000
4. Contracts	Contractual services - companies, grants to institutions, subcontracts, retainers, professional services,	410,000
5. Other direct costs	Miscellaneous expenses, hospitality, audio visual & print production costs, office supplies, premises rental, operating expenses, utilities general, communication costs	132,500
Total Program Costs		2,028,000
Indirect Support costs		141,960
GRAND TOTAL (2011)		2,169,960

A detailed annual work plan is attached (xls file).

V. FINANCIAL IMPLEMENTATION

Participating UN Org.	Total Transferred Up to 31 December 2010	Cumulative Up to 31 December 2010 ACTUALS	
		Commitments *	Disbursements **
FAO	USD 845,300	USD0	USD0
UNDP	USD 906,290	USD0	USD0
UNEP	USD 418,370	USD0	USD0
Total transferred	USD 2,169,960		

Note: Funds were transferred from MDTF to UN agencies headquarters by late november, according to the first year's Annual Work Plan (2011). Budget execution is expected to initiate at the end of January 2011.